

GOVERNMENT OF ANDHRA PRADESH

ABSTRACT

Mahatma Gandhi National Rural Employment Guarantee Scheme – Srama Sakti Sanghams – formation of federations – action plan – approved – Orders – Issued.

PANCHAYAT RAJ & RURAL DEVELOPMENT (RD-II) DEPARTMENT

G.O.Ms.No.348

Dated:16.07.2013

Read :

G.O.Ms. No.240 PR & RD (RDII) Dept., Dated: 9.7.2010

ORDER

With a view to assure provision of entitlements provided under the Mahatma Gandhi National Rural Employment Guarantee Act 2005, Government in the reference cited above directed organisation of the workers into Srama Sakti Sanghams (SSSs). It was proposed that such an organisation would help in improving the work turn out and wage realisation.

2. The Commissioner Rural Development reported that two years after the attempt at organising the workers, 5.88 lakh SSSs have been formed covering 60 lakh workers. The SSSs have helped in increasing the average wage from Rs.97 in 2010-11 to Rs.113.71 in 2013-14. 10.5 lakh households have achieved 100 days in 2012-13. Despite the spectacular successes, there are many challenges still remaining to ensure the entitlements due to the wage seekers under the MGNREGS are assured. For it to be a demand driven programme demand-driven viz. supervising collection of demand, identification of works, concurrent social audits and provision of work site facilities. It has been proposed that the above unfinished agenda can be completed only if the SSSs are strengthened and federated at the Gram Panchayat level and empowered to take decisions. It was reported that the SSS Federations (SSSFs) were attempted in 33 mandals with the help of the Community Resource Persons (CRPs) drawn from Society for Elimination of Rural Poverty.

3. Government, after careful consideration of the matter and after due evaluation of the effort so far, hereby decided to expand the formation of SSSFs to other parts of the State, focusing on the Mandals which have had high labour turnout last year and have prescribed the following:

Role of SSS Federations

4. The SSSFs shall be entrusted with the following role:

- a) **Monitor entitlements:** Ensure collection of demand, allocation of work every week and claim on unemployment allowance where work is not provided, ensure maintaining work site facilities.
- b) **Control FAs and Mates:** Control the Field Assistant and disburse his/her monthly pay & allowances; replace Mates who do not work for the group.
- c) **Preparation of Labour Budget and Shelf of works:** Workout the annual labour budget required for the SSSF/GP and identify such works which would benefit the workers and also the village and ensure that they come into the shelf of projects.

- d) **Monitor the wage payments:** distributing wage slips, supervision of wage disbursements by CSPs and complain in case of delay in disbursement. Shall plan for financial inclusion activities and insurance of its members.
- e) **Seek Information about the MGNREGS:** The SSSF shall seek information from time to time about demand for work, provision of work, wage and material payments made under the MGNREGS in the village.
- f) **Social audit:** Participate in social audit and whenever need is felt cause conduct of social audit by filing a request with the SSAAT and conduct concurrent social audits including maintaining the information boards.
- g) **Grievance Redressal:** The SSSFs shall on a fixed day of the month have a meeting with the mandal level EGS functionaries including the APO,EC,TAs,FAs at mandal level and articulate issues and grievances both generic and specific that are impeding proper implementation of the MGNREGS in the village.

The SSSF may appoint 'karyakarthas' from amongst the wage seekers at their cost to support the SSSFs to carry out the above tasks.

Strategy

5. As far as possible, there shall be one SSS Federation for every 30 SSSs. The strategy would be to focus on the mandals which have reported high worker turn out in 2012-13 working with District Resource Persons (DRPs) specially trained to do the work:

- a) 412 mandals with more than state average of HHs turned up for work in 2012-13 (5,800 HHs) may be taken up for formation of federations in 2013-14.
- b) The mandals will be split into 4 phases @103 mandals per phase as decided by Director NREG.
- c) When a mandal is taken up, SSSF formation will be done on a campaign mode so as to complete the work in 5 weeks. This will give focus/attention to the work by APOs/MPDOs
- d) For this purpose, each Mandal will be allotted with at least 8 DRPs, who are formed into at least 4 teams. Each team will be allotted 5 GPs adjacent to each other. The teams will stay in the village meeting all the SSSs separately and together explaining the role and significance of the federation. They are expected to spend an average of one week in each GP and leave to the next GP after finishing the formation of the federation and putting place the office bearers.
- e) The SSSF formation in the Phase-I 103 mandals shall be completed in 5 weeks; and the target of 412 mandals will be covered in 20 weeks starting from 1st August 2013 to 31st December 2013.

Resource persons

6. Since the effort requires highly motivated and skilled resource persons, they shall be carefully identified drawing from the SERP and AP NGO Alliance NGOs. The details are as follows:

- a) 87 Master Trainers to be identified from the SERP.

- b) 865 District Resource Persons shall be selected as follows:
- a. 100 Community Resource Persons (CRPs) identified by the Director (IB) SERP working on full time basis till Dec 2013.
 - b. 500 CRPs will be selected by Director, PoP unit SERP from among their CRPs who did the training for Fixed Labour Groups.
 - c. 265 CRPs will be selected from the rights-based NGOs on full time basis by the Director NREGS.
- c) SSSF Office bearers/activists: Each of the 13,357 SSSFs are expected to identify 3 office bearers who shall be trained in fulfilling the role mandated for the SSSF concerned.

List and phasing of mandals:

7. A total of 412 mandals which have reported high labour turn out in 2012-13 would be taken up for formation of SSSFs in 2013-14. An abstract of the number of Mandals, the resource persons is given in Annexure - I.

Role of Administration:

8. The administrative machinery of the MGNREGS at the state, district and mandal level shall extend complete cooperation and support to the SSSF in fulfilling the above mentioned tasks. Specifically

- a) Give copies of dated receipts of demand and unemployment allowance, work allocation orders and unemployment allowance orders
- b) Implement the decisions taken by the SSSF regarding the FAS and mates
- c) Support and Assist the SSSF in preparation of annual budget and shelf of works
- d) Give all information regarding the implementation of MGNREGS in the respective villages including wage and material payments and works taken up during the month to the SSSF. Further any other information pertaining to the MGNREGS shall also be furnished as and when requested for, by the SSSF
- e) Support the SSSF in conducting concurrent social audit and also cause audit whenever the SSSF requests for it.
- f) Prompt action shall be taken on the grievances articulated by the SSSF in the monthly meetings and action taken on the grievances shall be communicated to the SSSF.

9. An amount of Rs. 10.53 Cr required for this may be expended from the 6% administrative costs of MGNREGS for the above purpose as per the tentative details in the Annexure II. The activity chart showing week-wise events for formation of SSSFs is enclosed as Annexure III.

10. The CEO SERP, Commissioner Rural Development and Director NREG are requested to implement the above decisions expeditiously and report the progress in the matter to Government from time to time.

11. A copy of this order is available on the Internet and can be accessed at the address: <http://www.rd.ap.gov.in>.

(BY ORDER AND IN THE NAME OF THE GOVERNOR OF ANDHRA PRADESH)

**R SUBRAHMANYAM
PRINCIPAL SECRETARY TO GOVERNMENT (RD)**

To :

The Commissioner, Rural Development, Hyderabad
The Chief Executive Officer, SERP, Hyderabad
The Director, EGS,O/o the Commissioner, Rural Development,
Hyderabad
All the District Collectors and District Programme Coordinators
All the Project Directors, DWMA and Addl. District Programme
Coordinators

Copy :

OSD to Minister (RD)
PS to Prl. Secy. to Government (RD)
SF/SC

//FORWARDED BY ORDER//

SECTION OFFICER

Annexure – I

Abstract of Mandals for forming SSS Federations

S No	District	Mandals to be covered in 2013	Number of Mandals in each phase (4 phases)	Number of Master Trainers per dt	Number of DRPs per dt
1	Adilabad	15	4	3	32
2	Anantapur	7	2	1	15
3	East Godavari	22	6	5	46
4	Guntur	7	2	1	15
5	Kadapa	4	1	1	8
6	Karimnagar	14	4	3	29
7	Khammam	30	8	6	63
8	Krishna	9	2	2	19
9	Kurnool	19	5	4	40
10	Mahbubnagar	20	5	4	42
11	Medak	18	5	4	38
12	Nalgonda	50	13	11	105
13	Nizamabad	18	5	4	38
14	Prakasam	24	6	5	50
15	RR	10	3	2	21
16	Nellore	5	1	1	11
17	Srikakulam	35	9	7	74
18	Visakhapatnam	26	7	5	55
19	Vizianagaram	34	9	7	71
20	Warangal	37	9	8	78
21	WG	8	2	2	17
		412	103	87	865

R SUBRAHMANYAM
PRINCIPAL SECRETARY TO GOVERNMENT (RD)

Annexure II Budget for formation of SSS Federations						
Activity	Detail	Number	Days	Per day (incl stay, food, training cost, travel)	Number of times in 2013-14	Total (Rs lakhs)
Training of trainers	Master trainers @ 1 per 10 DRPs	87	4	500	3	5.22
DRP training	DRPs @ 8 DRPs per mandal for 103 mandals to be taken up in each phase	865	3	350	3	27.25
Training for SSSs by DRPs	Training and formation of federations of SSSs by DRPs at GP level - 4 teams @ 2 DRPs per team - each team one week in a GP - 5 GPs per team - complete a mandal in 5 weeks.	865	150	300	1	389.34
GP level monthly concurrent social audit and convening of SSS Federation meeting and facilitation by APNA NGOs/CRPs	13357 SSSFs @ 30 SSSs per SSSF - per day @ Rs. 500 to SSSF and Rs. 200 for APNA NGO					
	Phase I GPs	3500	1	700	7	171.50
	Phase 2 GPs	3500	1	700	6	147.00
	Phase 3 GPs	3500	1	700	5	122.50
	Phase 4 GPs	2857	1	700	4	79.99
Mandal level meeting of SSSFs at Mandal level - debriefing of concurrent SA findings and orientation of SSSF	3 OBs per SSSF - per day Rs. 150 per person - (40,071 for the 13,357 SSSFs)					
	Phase 1 mandals - 103 (3500 SSSFs)	10500	1	150	7	110.25
	Phase 2 mandals - 103 (3500 SSSFs)	10500	1	150	6	94.50
	Phase 3 mandals - 103 (3500 SSSFs)	10500	1	150	5	78.75
	Phase 4 mandals - 103 (2857 SSSFs)	8571	1	150	4	51.43
Grand total						1053.06

R SUBRAHMANYAM
PRINCIPAL SECRETARY TO GOVERNMENT (RD)

Annexure III
Activity chart

	Week starting from			W e e k 1	W e e k 2	W e e k 3	W e e k 4	W e e k 5	W e e k 6	W e e k 7	W e e k 8	W e e k 9	W e e k 10	W e e k 11	W e e k 12	W e e k 13	W e e k 14	W e e k 15	W e e k 16	W e e k 17	W e e k 18	W e e k 19	W e e k 20	W e e k 21
	1 5 - J u l	2 2 - J u l	2 9 - J u l	0 5 - A u g	1 2 - A u g	1 9 - A u g	2 6 - A u g	0 2 - S e p	0 9 - S e p	1 6 - S e p	2 3 - S e p	3 0 - S e p	0 7 - O c t	1 4 - O c t	2 1 - O c t	2 8 - O c t	0 4 - N o v	1 1 - N o v	1 8 - N o v	2 5 - N o v	0 2 - D e c	0 9 - D e c	1 6 - D e c	2 3 - D e c
Identifica tion of MTs																								
Training of MTs																								
Identifica tion of DRPs																								
Training of DRPs																								
DRPs to report at phase I mandals (103 mandals)																								
Batch 1 of Phase I																								
Batch 2 of Phase I																								
Batch 3 of Phase I																								
Batch 4 of Phase I																								
Batch 5 of Phase I																								
First meeting of SSSFs of Phase I mandals																								
Batch 1 of Phase 2 (103 mandals)																								
Batch 2 of Phase 2																								
Batch 3 of Phase 2																								
Batch 4 of Phase 2																								
Batch 5 of Phase 2																								
First meeting of SSSFs of Phase 2 mandals																								
Batch 1 of Phase 3 (103 mandals)																								
Batch 2 of Phase 3																								
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